

## DOCUMENT RESUME

ED 287 095

CE 048 689

TITLE H.R. 1504 To Amend the Veterans' Job Training Act.  
100th Congress, 1st Session.

INSTITUTION Congress of the U.S., Washington, D.C. House.

REPORT NO House-R-100-192

PUB DATE 25 Jun 87

NOTE 11p.

PUB TYPE Legal/Legislative/Regulatory Materials (090)

EDRS PRICE MF01/PC01 Plus Postage.

DESCRIPTORS Disabilities; Dislocated Workers; \*Educational Legislation; Educational Policy; \*Federal Legislation; \*Job Training; Postsecondary Education; Public Policy; \*Student Financial Aid; \*Training Allowances; \*Veterans Education

IDENTIFIERS Congress 100th

## ABSTRACT

This congressional report outlines seven sections of amendments to the Veterans' Job Training Act. The first section of the amendments stipulates that the act may also be referred to as the Veterans' Employment and Education Amendments of 1987. The next two sections amend the time periods for application and initiation of training and procedures for the authorization of appropriations. The fourth section calls for studies of the act's implementation and the numbers of veterans who are unemployed because they have been disabled or dislocated. Provisions related to provision of counseling services to veterans and payments to state and local agencies are outlined in the fifth and sixth sections. The final section deals with the Commission on Veterans' Education Policy. (MN)

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100TH CONGRESS  
1ST SESSION

# Union Calendar No. 114

## H. R. 1504

[Report No. 100-192]

To amend the Veterans' Job Training Act.

### IN THE HOUSE OF REPRESENTATIVES

MARCH 10, 1987

Mr. DOWDY of Mississippi (for himself, Mr. SMITH of New Jersey, Mr. MONTGOMERY, Mr. SOLOMON, Mrs. PATTERSON, Mr. WYLIE, Mr. JONTZ, Mr. RIDGE, Mr. EVANS, Mr. DORNAN of California, Ms. KAPTUR, Mr. STENHOLM, Mr. KENNEDY, Mr. LEATH of Texas, Mr. LANTOS, Mr. KOLBE, and Mr. DERRICK) introduced the following bill; which was referred to the Committee on Veterans' Affairs

JUNE 25, 1987

Additional sponsors: Mr. BURTON of Indiana, Mr. DAVIS of Michigan, Mr. BROWN of California, Mr. ROBINSON, Mr. EDWARDS of California, Mr. HAMMERSCHMIDT, Mr. APPELATE, Mr. STUMP, Mr. MICA, Mr. MCEWEN, Mr. PENNY, Mr. BILIRAKIS, Mr. STAGGERS, Mr. ROWLAND of Connecticut, Mr. ROWLAND of Georgia, Mr. DAVIS of Illinois, Mr. BRYANT, Mr. FLORIO, Mr. GRAY of Illinois, Mr. KANJORSKI, Mr. HARRIS, Mr. JOHNSON of South Dakota, Mr. HAYES of Louisiana, Mr. HOWARD, Mr. JENKINS, and Mr. RICHARDSON

JUNE 25, 1987

Reported with amendments, committed to the Committee of the Whole House on the State of the Union, and ordered to be printed

[Strike out all after the enacting clause and insert the part printed in italic]

[For text of introduced bill, see copy of bill as introduced on March 10, 1978]

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# A BILL

To amend the Veterans' Job Training Act.

1 *Be it enacted by the Senate and House of Representa-*  
 2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 *This Act may be cited as the "Veterans' Employment*  
 5 *and Education Amendments of 1987".*

6 **SEC. 2. TIME PERIODS FOR APPLICATION AND INITIATION OF**  
 7 **TRAINING.**

8 *Section 17 of the Veterans' Job Training Act (29*  
 9 *U.S.C. 1721 note) is amended to read as follows:*

10 **"TIME PERIODS FOR APPLICATION AND INITIATION OF**  
 11 **TRAINING**

12 *"SEC. 17. Assistance may not be paid to an employee*  
 13 *under this Act--*

14 *"(1) on behalf of a veteran who initially applies*  
 15 *for a program of job training under this Act after Sep-*  
 16 *tember 30, 1990; or*

17 *"(2) for any such program which begins after*  
 18 *March 30, 1991."*

19 **SEC. 3. AUTHORIZATION OF APPROPRIATIONS.**

20 *Section 16 of the Veterans' Job Training Act (29*  
 21 *U.S.C. 1721 note) is amended--*

1           (1) by striking out “and” the second place it ap-  
 2           pears in the first sentence and inserting in lieu thereof  
 3           a comma;

4           (2) by inserting after “1986” in the first sentence  
 5           the following: “, \$30,000,000 for fiscal year 1987, and  
 6           \$60,000,000 for each of the fiscal years 1988, 1989,  
 7           and 1990”; and

8           (3) by striking out “1988” in the second sentence  
 9           and inserting in lieu thereof “1992”.

10   **SEC. 4. TRAINING AND EMPLOYMENT STUDIES AND REPORTS.**

11       (a) **IMPLEMENTATION OF THE VETERANS’ JOB**  
 12   **TRAINING ACT.**—The Administrator of Veterans’ Affairs  
 13   and the Secretary of Labor shall conduct a study of the im-  
 14   plementation of the Veterans’ Job Training Act and shall  
 15   transmit to the Congress, within 90 days after the date of the  
 16   enactment of this Act, a report containing the findings and  
 17   conclusions of such study, including—

18           (1) a listing, by regional office and by State, of  
 19           the number of veterans placed in a program of job  
 20           training under the Veterans’ Job Training Act and the  
 21           percentage that this number represents of the total  
 22           number of veterans certified (not including renewal of  
 23           certifications), by regional office and by State, as eligi-  
 24           ble for participation under such Act;

1           (2) a description, by regional office and by State,  
2       of the demographic nature (including race, sex, age,  
3       educational level, income before placement, and income  
4       after placement) of veterans placed in a program of job  
5       training under such Act;

6           (3) a description, by regional office and by State,  
7       of the demographic nature (including, race, sex, age,  
8       educational level, and income) of veterans certified as  
9       eligible for participation under such Act but not placed  
10      in a job training program;

11          (4) an analysis of the reasons that veterans certi-  
12      fied as eligible for participation have not been placed  
13      in a program of job training under such Act;

14          (5) a listing, by regional office and by State, of  
15      the number of veterans who were certified as eligible  
16      for participation under such Act and were not placed  
17      in a program of job training under such Act but  
18      were later placed in another job training program or  
19      employment;

20          (6) a description, by regional office and by State,  
21      of the rate at which veterans have discontinued partici-  
22      pation in, without completing, a program or job train-  
23      ing under such Act, with a separate rate stated for  
24      those who discontinued within 3 months after begin-  
25      ning such a program, those who discontinued within 3

1 to 6 months after such beginning, and those who dis-  
2 continued within 6 to 9 months after such beginning;

3 (7) an analysis of the major reasons for veterans  
4 failing to complete such a training program;

5 (8) a ranking of the twenty-five categories of em-  
6 ployers who have most frequently been denied approval  
7 under such Act of a program of job training, with such  
8 ranking being made on the basis of the number of such  
9 denials for each such category; and

10 (9) a ranking of the twenty-five categories of em-  
11 ployment in which veterans have most frequently re-  
12 ceived employment as a result of a program of job  
13 training under such Act, with such ranking being  
14 made on the basis of the number of jobs provided in  
15 each such category.

16 (d) *DISPLACED WORKERS*.—(1) The Administrator of  
17 Veterans' Affairs shall conduct a study to determine the  
18 following:

19 (A) The number of veterans who are unemployed  
20 as a result of a permanent closure of a plant or other  
21 facility or any substantial portion thereof.

22 (E The percentage of these veterans who are  
23 disabled.

24 (C) The degree of concentration of these veterans  
25 in the different geographical areas of the country.

1           (D) *The types of employment in which these vet-*  
 2           *erans were engaged on a regular basis before their cur-*  
 3           *rent unemployment.*

4           (2) *The Administrator shall, within 180 days of the*  
 5           *date of the enactment of this Act, transmit a report to the*  
 6           *Congress of the findings and conclusions of the study carried*  
 7           *out under this section.*

8   **SEC. 5. COUNSELING.**

9           (a) *IN GENERAL.*—*Section 14(a) of the Veteran's Job*  
 10          *Training Act is amended—*

11                 (1) *by striking out "The" and inserting in lieu*  
 12                 *thereof "(1) The"; and*

13                 (2) *by adding at the end the following:*

14                 “(2) *The Administrator shall, after consultation with*  
 15                 *the Secretary, provide a program of employability training*  
 16                 *and counseling services designed to assist veterans in find-*  
 17                 *ing, applying for, and successfully participating in a suitable*  
 18                 *program of job training under this Act. As part of providing*  
 19                 *such services, the Administrator shall coordinate them, to the*  
 20                 *extent practicable, with the readjustment counseling program*  
 21                 *described in section 612A of title 38, United States Code.*  
 22                 *The Administrator shall advise veterans participating under*  
 23                 *this Act of the availability of such services and encourage*  
 24                 *them to request such services whenever appropriate.”.*

1       (b) *FUNDING.*—Section 16 of such Act is amended by  
 2 adding at the end the following: “Not less than 5 percent of  
 3 any amount appropriated pursuant to this section after  
 4 June 3, 1987, shall be made available for counseling services  
 5 under section 14 of this Act, especially with respect to the  
 6 program established under subsection (a)(2) of such section.”.

7 **SEC. 6. CERTAIN PAYMENTS TO STATE AND LOCAL AGENCIES.**

8       Section 1774(a) of title 38, United States Code, is  
 9 amended—

10           (1) by striking out “The” in the first sentence  
 11 and inserting in lieu thereof “(1) Subject to para-  
 12 graphs (2) through (4) of this subsection, the”; and

13           (2) by adding at the end the following new para-  
 14 graphs:

15       “(2)(A) The Administrator shall, beginning with fiscal  
 16 year 1988, make payments to State and local agencies, out of  
 17 amounts available for the payment of readjustment benefits,  
 18 for reasonable and necessary expenses of salary and travel  
 19 incurred by employees of such agencies in carrying out con-  
 20 tracts entered into under this section.

21       “(B) The Administrator shall make such a payment to  
 22 an agency within a reasonable time after the agency has sub-  
 23 mitted a report pursuant to paragraph (3) of this subsection.

24       “(C) Subject to paragraph (4) of this subsection, the  
 25 amount of any such payment made to an agency for any



1 *period shall be equal to the amount of reasonable and neces-*  
 2 *sary expenses of salary and travel certified by such agency*  
 3 *for such period in accordance with paragraph (3) of this sub-*  
 4 *section.*

5       “(3)(A) *Each State and local agency with which a con-*  
 6 *tract is entered into under this section shall submit a report*  
 7 *to the Administrator on a monthly or quarterly basis, as de-*  
 8 *termined by the agency, containing a certification of the rea-*  
 9 *sonable and necessary expenses incurred for salary and*  
 10 *travel by such agency under such contract for the period cov-*  
 11 *ered by the report. Such report shall be submitted in such*  
 12 *form and manner as the Administrator shall prescribe.*

13       “(B) *The Administrator shall transmit a report to the*  
 14 *Congress on a quarterly basis which summarizes—*

15               “(i) *the amounts for which certifications were*  
 16 *made by State and local agencies in the reports sub-*  
 17 *mitted with respect to the quarter for which the report*  
 18 *is made; and*

19               “(ii) *the amounts of the payments made by the*  
 20 *Administrator with respect to such certifications.*

21       “(4) *The total amount made available under this section*  
 22 *for any fiscal year may not exceed \$12,000,000. For any*  
 23 *fiscal year in which the total amount that would be made*  
 24 *available under this section would exceed \$12,000,000 except*  
 25 *for the provisions of this paragraph, the Administrator shall*

1 *provide that each such agency shall receive the same percent-*  
 2 *age of \$12,000,000 as such agency would have received of*  
 3 *the total amount that would have been made available with-*  
 4 *out the limitation of this paragraph.”.*

5 **SEC. 7. COMMISSION ON VETERANS' EDUCATION POLICY.**

6 *Section 320(a)(3) of the Veterans' Benefits Improve-*  
 7 *ment and Health-Care Authorization Act of 1986 (Public*  
 8 *Law 99-576; 100 Stat. 3248) is amended by inserting “the*  
 9 *Assistant Secretary of Defense for Force Management and*  
 10 *Personnel” after “paragraph (2)(A),”.*

Amend the title so as to read: “A bill to provide for improvements in veterans' employment and education programs.”.

Union Calendar No. 114

100TH CONGRESS  
1ST SESSION

**H. R. 1504**

[Report No. 100-192]

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**A BILL**

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